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United States Department of State

*Under Secretary of State
for Political Affairs*

Washington, D.C. 20520

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MEMORANDUM FOR: MR. JOHN N. McMAHON
DEPUTY DIRECTOR OF CENTRAL INTELLIGENCE

SUBJECT: Interagency Intelligence Memorandum
(IIM) on Soviet Active Measures

Moscow continues to use Active Measures against the U.S. around the world. It is essential that we keep abreast of these Soviet activities and improve upon our countermeasures. Their effectiveness has been in direct proportion to the quality of our information base about Soviet activities.

To do a better job, all elements of the U.S. Government involved with countering Soviet Active Measures would benefit from a fresh, carefully researched, all-source classified study of Soviet use of this policy tool. The study should not confuse Active Measures (e.g., forgeries, planted media stories, agents of influence, secret funding of political parties and front groups) with communist propaganda and other overt activities. We are interested, for example, in evidence of Soviet agents planting or attempting to plant stories in foreign non-communist publications without revealing Moscow's hand, rather than the success TASS or Novosti representatives have in placing clearly pro-Soviet items. In a word, the emphasis of the study should be on covert Soviet actions and deception practices.

With this in mind, I recommend the preparation by April 1, 1984 of an Interagency Intelligence Memorandum (IIM) on Soviet Active Measures. It should update the analysis available to concerned elements of the U.S. Government since publication of the last IIM. Having marshalled the data and information available to the intelligence community on recent patterns and trends in Soviet Active Measures, it should provide a solid basis for us to review our current countermeasure strategy for handling this on-going problem.

Lawrence S. Eagleburger

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